



Reducing Ambulance Diversion in California: Strategies and Best Practices

Introduction

Ambulance diversion that results from the overcrowding of emergency departments is a serious issue, not only in California, but in many parts of the United States as well. Diversion occurs when a hospital emergency department is unable to provide care for additional patients and redirects ambulances to other hospitals nearby. Ambulance diversion has a negative impact on patient outcomes, patient safety, continuity of care, and surrounding hospitals.

The California HealthCare Foundation retained The Abaris Group to measure and track ambulance diversion in California and collect and analyze corresponding data on emergency department (ED) demand and capacity. This data includes utilization rates, licensed treatment beds and their utilization, and total emergency medical services transports. Called the California ED Diversion Project, the study also involved the formation of a one-year, multi-region, multi-hospital collaborative, intended to help reduce diversion hours and act as a diversion-reduction model for the state as a whole.¹ In addition, the project inventoried best and promising practices to assist hospitals in improving flow and capacity.

The study found that when hospitals and their local emergency medical services agency (LEMSA) are focused and united in reducing diversion, employing a collaborative process and best practices can aid in reducing ambulance diversion, improving patient flow, and opening communication among participants. All of the

hospitals in the collaborative experienced a significant reduction of diversion hours during the collaborative time period.

This issue brief provides an overview of ambulance diversion throughout the United States and in California, and summarizes the work completed on The California ED Diversion Project. It finds that while diversion is typically a symptom of a community experiencing considerable stress as a result of diminishing hospital capacity, those with lower diversion rates do not necessarily have higher capacity or lower utilization. The collaborative model and best practices presented here offer useful tools to communities that are committed to reducing or eliminating diversion.

Overview of Ambulance Diversion

Ambulance diversion is a statewide and national issue. Communities across the country have reported struggling with the challenges caused by hospitals diverting ambulances. A 2003 study found that an estimated 501,000 ambulances in the United States were rerouted as a result of ambulance diversion, which amounts to approximately one ambulance diverted each minute.² And approximately 45 percent of all EDs reported they were “on diversion” at some point during the year.³

The same 2003 study also identified the inability to transfer admitted patients from the emergency department to inpatient beds as the most common factor for ED overcrowding. This indicates that

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diversion is the result of factors more complex than emergency department capacity alone.

Ambulance diversion was once thought to be a “novel” solution for ED overcrowding.⁴ However, it is now understood that diversion is not an effective means for alleviating overcrowding, because when one hospital is overcrowded, others in the area are likely to be full as well. Another study found that when a hospital diverts ambulances, it artificially creates more diversion at surrounding hospitals.⁵

More significant is the fact that ambulance diversion has been found to be unsafe for patients because it increases their transport times, which interferes with continuity of care, causes delays (e.g., in reperfusion therapy for patients with acute myocardial infarction), and increases mortality for severe trauma patients. More than one dozen articles and studies have been published on this topic, providing evidence of adverse patient outcomes associated with ambulance diversion or ED overcrowding.⁶⁻¹⁸

Ambulance Diversion in California

The initial report from the California ED Diversion Project, published in March 2007, examined the status of ambulance diversion for each emergency medical services (EMS) region in California. At the time, Inland Counties, Los Angeles, San Diego, San Francisco, San Mateo, and Ventura EMS regions had the highest number of diversion hours per hospital ED treatment station.¹⁹ The study used the number of licensed ED treatment stations as a surrogate of emergency department capacity for comparing EMS regions in the state.

Nine of the 31 LEMSAs in California initially approached the issue of ambulance diversion by prohibiting hospitals from diverting patients (i.e., implementing a “no-divert” policy). While this approach solves the diversion problem, it risks shifting the burden elsewhere. For instance,

it can create long delays in transferring patients from ambulances into overcrowded EDs, interfering with patient safety and continuity of care.

However, these agencies are not unique in adopting no-divert policies. New Hampshire also does not allow its hospitals to divert ambulances, and Massachusetts initiated a “no-divert” policy on January 1, 2009. In California, Riverside County converted to “no-divert” approach last year, and San Bernardino initiated a no-divert policy in January 2009. Ventura County also has also indicated it intends to adopt a no-divert policy sometime in 2009 or early 2010.

While some EMS regions in California have reduced diversion by implementing these policies, others have successfully reduced diversion hours through a series of best practices. Alameda, Riverside, Sacramento, and Santa Clara Counties have implemented effective diversion strategies independent of this study that do not completely eliminate diversion, but instead provide very stringent standards for when hospitals can divert patients and for how long they may remain on diversion. In addition, many of the hospitals within the jurisdiction of these local EMS agencies have developed improved ED and inpatient flow strategies that have dramatically improved hospitals’ ability to accommodate ambulance patients and better handle emergency department visits overall.

The Sacramento region, and in particular Sacramento County, has seen a sharp reduction in diversion hours and has been recently recognized for its success.²⁰ This reduction began after a three-year collaboration among all hospitals, EMS providers, and the EMS agency in the county.²¹

Best practices such as these, as well as other nationally accepted best practices and those discovered during The California ED Diversion Project, may be applicable to remaining California regions that are experiencing

high ambulance diversion rates. Many of these practices have been published and are available on the California ED Diversion Project website (<http://www.caeddiversionproject.com>).

Diversion Project Methodology

California's 58 counties are organized into 31 local LEMSAs. Some of these agencies, particularly in rural areas, represent more than one county. The first phase of the California ED Diversion Project involved contacting each LEMSA to determine the state of ambulance diversion in the corresponding region. Copies of LEMSA diversion policies were also collected and studied to determine EMS and diversion trends.

The study also involved collecting five years of data regarding EMS transport and diversion hours for the entire state (2003 through 2007). If data such as the number of 9-1-1 transports were unavailable, estimates were made using generally accepted utilization ratios based on the region's population. (See Appendix A for detailed statewide EMS, ED, and diversion results for the years 2003 to 2007). In addition to data collected, each LEMSA was asked about diversion issues particular to the region, as well as needs and progress made if diversion was a problem.

According to data provided by each LEMSA, there were 1.6 million emergency EMS transports in 2003 compared with nearly 1.9 million in 2007 (an increase of 14.6 percent). In that same period, emergency department visits increased 6.4 percent, with a peak increase of 7.6 percent from 2004 to 2005. Bear in mind that analysis performed as part of the study also found that California's population grew by 5.1 percent from 2003 to 2007, increasing from 35.9 million to 37.8 million.²³ See Table 1 for details.

Table 1: Statewide Trends, 2003–2007

| | 2003 | 2007 | Percent Change |
|------------------|------------|------------|----------------|
| Population | 35,944,213 | 37,771,431 | 5.1% |
| ED Volume | 9,780,948 | 10,402,309 | 6.4% |
| EMS Transports* | 1,637,411 | 1,876,212 | 14.6% |
| Diversion Hours† | 302,169 | 165,180 | -45.3% |

* Unavailable data was estimated based on average growth rate (four counties in 2007).

† When data was not provided by the EMSA, OSHPD was used (six counties in 2003 and three counties in 2007).

Source: California Department of Finance, OSHPD, EMSAs

In spite of the overall rise in emergency department visits, total diversion hours have continued to decline. In 2003, California hospitals were on diversion status for a total of 302,169 hours. By 2007, hospitals were on diversion for 165,180 hours, a 45.3 percent decrease from 2003.

The most substantial decrease occurred from 2005 to 2006, when diversion was reduced by 30.5 percent, followed by a 15.3 percent decrease from 2006 to 2007. Most of the decrease in hours for 2006 occurred in Los Angeles County after it changed its diversion policy. (The new policy limits the number of hours a hospital may go on diversion at any given time.)

Although the diversion rates do appear to be declining in some regions and in general statewide, eight regions experienced increases in diversion levels during the 2003 to 2007 time period:

- Imperial County
- Marin County
- Northern California EMS, Inc. (an 11-county region that includes Redding)
- San Diego County
- San Luis Obispo County
- San Mateo County
- Santa Clara County
- Santa Cruz County

Most of these regions had only nominal increases, but two counties' increases were substantial. Imperial County's diversion hours increased from 806 hours in 2003 to 1,120 hours in 2007, and San Mateo County's diversions increased from 1,948 to 2,499, respectively. However, ambulance diversion is sometimes implemented as a result of other unique variables, such as the closure of a hospital in the area.

Another two of these eight EMS regions, Marin County and Santa Barbara County, had zero hours of ambulance diversion in 2003 but began increasing diversion in 2007. However, these increases were very small. Marin County's diversions rose to 65 hours in 2007. With a total of three hospitals in the county, this amounts to an average of 1.8 diversion hours per hospital per month. Santa Barbara County's diversions increased to 236 hours in 2007. With a total of five hospitals in the county, this amounts to an average of only 3.9 hours per hospital per month.

In addition, San Luis Obispo County experienced an increase from just 56 diversion hours in 2003 to 376 hours in 2007. This LEMSA region has four hospitals in the area, so its average hours per hospital each month was also relatively low.

While the annual diversion hours for these three regions are all relatively minimal, the fact that rates have increased so drastically is cause for concern.

Twelve of the total EMS regions reduced their ambulance diversion from 2003 to 2007, realizing a reduction of anywhere from 4 percent to 75 percent. This data does not include regions that have adopted no-divert policies.

In the two-year period from 2005 to 2007, diversion hours decreased in the state by 41 percent, despite corresponding increases in ED volume and EMS transports (5.4 and 7.3 percent, respectively). Inland Counties, Los Angeles, and Riverside LEMSAs saw the majority of the non-rural regional reductions, although other LEMSAs had significant decreases as well. See Table 2 for details.

Table 2. Statewide Trends 2005–2007

| | 2005 | 2007 | Percent Change |
|------------------|------------|------------|----------------|
| Population | 36,896,220 | 37,771,431 | 2.4% |
| ED Volume | 9,865,864 | 10,402,309 | 5.4% |
| EMS Transports* | 1,749,039 | 1,876,212 | 7.3% |
| Diversion Hours† | 280,466 | 165,180 | -41.1% |

* Unavailable data was estimated based on average growth rate (four counties in 2007).
 † When data was not provided by the EMSA, OSHPD was used (two counties in 2005 and three counties in 2007).

Source: California Department of Finance, OSHPD, EMSAs

For diversion data by region and other comparison metrics, see Appendix A.

Statewide Data Study Findings

The hypothesis of this study, prior to analyzing the collected data, was that regions with higher diversion levels would likely have more emergency department visits per population, higher emergency department bed utilization (annual ED patients per ED bed), and higher acuity emergency department visits (percent of ED patients admitted to the hospital). However, this trend could not be verified; in fact, for some regions the opposite was true.

Contra Costa County, for example, is a no-divert region, despite the fact that it has some of the highest ED utilization rates in the state—much higher than other regions that have higher diversion rates. And it also has an ED bed utilization rate that is approximately the same as regions with higher diversions. In addition, Los Angeles County has the second highest number of diversion hours per hospital (next to San Diego County), but it also has one of the lowest ED utilization rates.

But in reviewing the differences among the diversion policies for each region, some trends begin to emerge. While no two diversion policies are exactly alike, regions that tend to have low diversion hours have stricter policies, with more supervision from the local EMS agency as to when a hospital can activate diversion, how long it can divert, and when it should discontinue

diversion. In some regions, hospitals are at risk of having a LEMSA staff member visit the site when the emergency department is diverting ambulances.

Nowhere is there a better example of how policy affects diversion than in Los Angeles County. This LEMSA region instituted a limit to its diversion policy in late 2005, requiring hospitals in the region that are actively diverting ambulances to stop diverting every two hours for a minimum of 15 minutes. This policy change alone reduced diversion hours from 174,952 in 2005 to 81,741 in 2007—a 53 percent drop.

The Sacramento collaborative, mentioned earlier in this report, had a similar decrease in diversion hours. All hospitals in that region agreed to follow a strict region-wide policy, as well as adopt internal policies with characteristics similar to the diversion policies of other nearby hospitals. During the first month following the adoption of those policies, diversion hours fell by 50 percent. During the initial year of the collaborative, the drop in diversion hours continued with another 50-percent reduction. The data for the second and third years showed similar results.

Collaborative Methodology

The second phase of the California ED Diversion Project involved forming a 12-month collaborative among four LEMSA regions and 11 hospitals within those regions. Table 3 lists each region and participating hospitals.

The goals of the collaborative were to reduce diversion, identify best practices for minimizing diversion, and help implement these practices in communities less successful in resolving their EMS diversion problems.

Each LEMSA was asked to work with a sample number of hospitals in its region to reduce diversion hours. Through mentoring by outside experts, each hospital chose interventions, best practices, and new policies to improve its ED and inpatient flow.

Table 3. Collaborative Participants by Region

| EMS Region/Hospital | City |
|--------------------------------------|---------------|
| Los Angeles EMSA | Commerce |
| St. Francis Medical Center | Lynwood |
| Presbyterian Intercommunity Hospital | Whittier |
| Methodist Hospital | Arcadia |
| San Bernadino County ICEMSA | San Bernadino |
| Arrowhead Regional Medical Center | Colton |
| Loma Linda University Medical Center | Loma Linda |
| St. Mary Medical Center | Apple Valley |
| Santa Clara County EMSA | San Jose |
| Regional Medical Center | San Jose |
| Ventura County EMSA | Oxnard |
| Community Memorial Hospital | Ventura |
| Simi Valley Hospital | Simi Valley |
| St. John's Medical Center | Oxnard |
| Ventura County Medical Center | Ventura |

During the 12-month period (September 2006 to August 2007) prior to the implementation of the collaborative portion of the project, the four LEMSA regions had accumulated 17,618 diversion hours. At the completion of the collaborative, diversion hours had decreased by 19.9 percent, to 14,117. (Two months of diversion data post-project were added for the purpose of matching them to the 12 months of the pre-project period.) The monthly average for hospital diversion hours from pre- to post-project periods also decreased by 19.9 percent, from 1,468 to 1,176. For both years studied (before and during the collaborative), the diversion hours followed typical seasonal trends, reaching lows in the summer (June to August), and highs in the winter (December to February).

Aside from Santa Clara County, which had only one hospital participating in the collaborative, Los Angeles County’s participating hospitals had the lowest total of diversion hours throughout the project. San Bernardino County (part of the Inland Counties LEMSA region, and the only county of the three Inland Counties that

participated in the collaborative) experienced the greatest difference in its monthly average for hospital diversion hours (reduced by 161 hours per hospital on average), followed by Los Angeles County (reduced by 80.4 hours per hospital on average). The greatest number of diversion hours in the project period were in Ventura County. However, this data is confounded in part because of the closure of one of the county’s hospitals for six weeks. For tables of these metrics, see Appendix B.

Collaborative Findings

None of the counties involved in the collaboration completely eliminated diversion during the 12-month project. However, ambulance diversion for each month during the project was lower than the same month of the previous year (pre-project), except for winter. The spike in diversion hours during winter months is largely attributable to a heavy influenza season, which caused a surge in ED volume.

The collaborative nature of the project increased the visibility of issues surrounding ambulance diversion in the four participating communities and provided a much-needed platform for working toward reducing diversion. It also demonstrated the beneficial effects of sharing experiences and solutions. Not only did the participating LEMSAs and hospitals gain a better sense of how diversion at one hospital directly affects other hospitals in the region, but they also witnessed how working together can be more effective in addressing the growing problem of diversion.

The partnership also reinforced the conclusion that ambulance diversion is a systemic problem and cannot be solved by any single hospital or LEMSA. However, with coordinated and improved hospital and LEMSA policies and practices, ED diversion can be reduced. In addition, the collaborative made it apparent that reducing diversion hours is not the only solution to ED overcrowding and that additional remedies and best practices can also be implemented to alleviate it.

While there are a number of regions in the state and elsewhere that have gone to a “no-divert” policy, this is not a simple fix. Some communities have experienced long delays in the transfer of patients from ambulances to EDs, as mentioned earlier in this issue brief, because no-divert policies do not fix underlying problems with hospital capacity. To move in the direction of a no-divert policy statewide would require a joint effort, not only among the groups that participated in the collaborative, but among all LEMSAs in the state and all the hospitals in each county.

Another major outcome of the collaboration was a heightened awareness of the importance of tracking, collecting, and applying diversion data to help LEMSAs and hospitals address diversion issues. Table 4 shows the overall results for the project’s data points, or key performance indicators (KPIs).

Table 4. KPI Comparison, Sept. ‘07–June ‘08

| KPI | Percent Change |
|--------------------------------|----------------|
| Hospitals | |
| Time to Heart Treatment | -28.4% |
| Time to Pain Management | n/a |
| Bed Assignment to Placement | 8.1% |
| Time of Discharge | 3.9% |
| Bed Empty to Clean/Available | n/a |
| Total Hospital Discharges | n/a |
| ED TAT – Admitted* | 12.2% |
| ED TAT – Fast Track | n/a |
| ED TAT – Treated and Released* | -1.4% |
| ED Volume | 12.1% |
| ED Admissions | 22.7% |
| Incomplete Treatment | -2.4% |
| Boarding Hours | -14.5% |
| EMSAs | |
| Diversion Hours (monthly) | -39.8% |

n/a: Not available due to incomplete data availability

* The percent change for ED TAT (turn-around-time) for admitted and treated and released was calculated comparing data from Sep 1-15, 2007 to April 1-15, 2008, because the period June 16-30, 2008 had insufficient data for comparison.

The collaborative also revealed that diversion actually affects only a small number of EMS patients transported compared with the number of diversion hours. During this project, an average of 78 patients were diverted per LEMSA per month. This would equate to approximately 0.2 patients per diversion hour, a very modest number of actual patients diverted.

While there were many positive results from the collaboration, there were also some lessons learned. Many of the participants felt that the data collection process was difficult because of limited staff resources, and because in some cases it was necessary to collect data manually.

LEMASAs and hospitals also realized that some issues need to be considered when measuring the full impact of the reduction in diversion hours. Historical data show that diversion hours were declining statewide prior to the start of this project, and it could be said that the drop experienced as a result of the collaborative may have occurred without the project initiative. Unfortunately, statewide diversion data during the study period was not available.

All participants stated that the project was a benefit to their organization.

In summary, when a region is focused and united in the goal of reducing diversion, employing a collaborative process and implementing best practices can aid in reducing ambulance diversion, improving patient flow, and opening communication among the participating hospitals and LEMASAs.

Diversion Project Best Practices

Hospitals that participated in the collaborative chose best or promising practices they felt would be valuable in meeting the specific capacity challenges that were driving their diversions.

Some of the more common best practices initiated at many hospitals include the following:

- Created, expanded or re-engineered bed control meetings;
- Added bed control czars;
- Created new reporting processes (e.g., fax report) or improved nurse communication interfaces; and
- Created a bed crisis or surge model with color-coded thresholds.

In addition, the following are some examples of best practices that were chosen by each hospital to address their specific challenges.

Methodist Hospital of Southern California (Los Angeles County):

- Re-engineered its ED triage process;
- Developed a Rapid Admission Unit;
- Improved the productivity of bed huddles; and
- Established an electronic bed board and bed czar.

Presbyterian Intercommunity Hospital (Los Angeles County):

- Strengthened its hospital diversion policy;
- Revamped the pediatric admissions process by having someone from the pediatric inpatient unit retrieve the patient from the emergency department;
- Implemented computerized order entry; and
- Opened a bed census program that uses a real-time dashboard and capacity-matching resource plan with color coding.

St. Francis Medical Center (Los Angeles County):

- Developed an ED fast track;
- Created two inpatient discharge lounges;
- Initiated a hospitalist program; and
- Established a capacity management protocol called “Code Purple.”

Arrowhead Regional Medical Center

(San Bernardino County):

- Established nurse executive rounding in the ED;
- Sends daily “flash” reports on key capacity issues throughout the hospital;
- Re-engineered the ED triage process to include a provider who could dismiss patients who did not require the services of the ED; and
- Implemented a practice of bed huddles three times a day.

Loma Linda University Medical Center

(San Bernardino County):

- Created a larger triage area;
- Hired a bed czar;
- Hired a patient flow director responsible for managing flow for both the ED and operating room; and
- Developed a Service Designation Program for ED admissions with delayed resident response times, allowing the ED physician to admit the patient.

St. Mary Medical Center (San Bernardino County):

- Established an ED front-end team leader;
- Reversed physician rounding and meeting schedules;
- Created bed flow meetings twice a day; and
- Standardized nursing interfaces for admissions, thus reducing delays.

Regional Medical Center (Santa Clara County):

- Established a combined Rapid Admission Unit and Clinical Decision Unit;
- Expanded its Rapid Medical Evaluation process (provider at triage); and
- Re-engineered the inpatient admission and discharge processes.

Community Memorial Hospital (Ventura County):

- Created an ED medical director/hospitalist task force to improve communications;
- Expanded the hours of the fast track;
- Redefined the criteria for utilizing its inpatient telemetry unit; and
- Implemented a Capacity Command Center.

St. John’s Regional Medical Center

(Ventura County):

- Increased the interface with the inpatient tracking center so that it could be accessed anywhere in the hospital;
- Implemented an admission/transfer/discharge nurse position;
- Implemented a “fax report” for all non-ICU admissions; and
- Started “slotting” inpatient discharges.

Simi Valley Hospital (Ventura County):

- Established a triage bypass policy;
- Made the ED diversion policy stricter
- Changed medical staff bylaws to require speedier response times for on-call specialists; and
- Reorganized the inpatient case management program to improve the review of length of stays.

Ventura County Medical Center (Ventura County):

- Made the ED diversion policy stricter;
- Established a triage bypass policy;
- Developed a color-coded capacity management policy; and
- Developed a “bed-crisis” mode.

Lessons for Other Communities

Ambulance diversion is a national and statewide problem, but not all communities experience diversion the same way.

This study was designed to better understand the differences among communities that have high diversion, low diversion, and no diversion. The collaborative incorporated eleven hospitals and four regions that reflect these different diversion levels.

The Risks of Ambulance Diversion

Ambulance diversion is an unhealthy practice for a number of reasons. It is unhealthy for the patient from the standpoint of quality, outcome, and length of stay. It is unhealthy for the community because it delivers patients to a hospital that may not be the best fit for their individual and immediate needs. It is unhealthy because the patients' primary physicians may not have privileges, and medical records may not be available at the receiving hospital. And it is unhealthy financially because hospitals that divert lose money when they send patients to other hospitals.

Capacity

While each community may have a unique reason for implementing diversion at its hospitals, including availability of mental health beds, other specialty care capability, and patient acuity, ambulance diversion can be minimized through a variety of strategies.

Diversion is about hospital capacity, not community capacity. When a diverted patient is accommodated by another hospital, the successful admission of that patient demonstrates that community capacity is sufficient. The same is true with “boarders” in the emergency department (i.e., patients who are waiting for an inpatient bed). These patients are eventually provided a hospital bed, so the issue lies in a mismatch between the demand and capacity at specific hospitals, rather than aggregate hospital capacity. If a hospital is struggling with capacity, the solution is not to simply add resources and beds, but to fundamentally re-engineer policies and practices.

Policies

Communities in California that have lower diversion hours have stricter LEMSA policies regarding diversion. These policies often stipulate when a hospital can activate diversion, when it must stop diverting, and in some cases set time limits for how long diversion can be active (e.g., no more than two hours).

Similarly, hospitals that have lower diversion hours tend to have their own stricter internal diversion policies that require high-level approval (e.g., the on-duty administrator) and convene executive teams during diversion events to resolve the problems in real time. There are also hospitals that anticipate capacity challenges using color-coded systems so that they can address anticipated problems before they occur.

Best and Promising Practices

This study and other literature on the topic of ambulance diversion make it clear that hospital capacity can be improved through the adoption and implementation of best and promising practices.

In addition to implementing best practices, it is also important that hospitals and LEMSAs maintain diversion data and other pertinent metrics as part of their data dashboard. This can help them track and sustain changes that have already been implemented and make new changes as necessary.

Solving Ambulance Diversion

Ambulance diversion is a symptom of a community experiencing considerable stress as a result of diminishing hospital capacity. However, communities with lower diversion rates do not necessarily have higher capacity or lower utilization. Communities that are committed to resolving diversion can be successful using a collaborative model and best practice tools outlined in this study, or in other readily available and related studies.

Despite considerable variability among communities, implementing best practices can help to minimize ambulance diversion in California. Even in areas facing severe capacity challenges, diversion can be reduced by improving regional oversight and re-engineering patient flow in hospitals.

A more detailed edition of this project report can be found on the California ED Diversion Project website: caedddiversionproject.com.

AUTHORS

The Abaris Group

Mike Williams, MPA/HSA, president

Pam Turner, RN, MBA/HCM, FACHE,
senior consultant

Maggie Borders, RN, MHA, CEN, consultant

Juliana Boyle, MBA, vice president

ABOUT THE FOUNDATION

The California HealthCare Foundation is an independent philanthropy committed to improving the way health care is delivered and financed in California. By promoting innovations in care and broader access to information, our goal is to ensure that all Californians can get the care they need, when they need it, at a price they can afford. For more information about CHCF, visit www.chcf.org.

ENDNOTES

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Appendix A

Diversion by Region 2007

| EMS Region | Population (per CA DOF)* | ED Volume (per OSHPD) | Hospitals (OSHPD)† | ED Treatment Stations (OSHPD) | EMS Transports (per EMS Agency) | Diversion Hours (per OSHPD) | Diversion Hours (per EMS Agency) | ED Utilization/ 1,000 Population | ED Visits/ED Treatment Station | Diversion Hours/ 1,000 Population | Diversion Hours/ EMS Transport | Diversion Hours/ Hospital | Diversion Hours/ED Treatment Station |
|--|--------------------------|-----------------------|--------------------|-------------------------------|---------------------------------|-----------------------------|----------------------------------|----------------------------------|--------------------------------|-----------------------------------|--------------------------------|---------------------------|--------------------------------------|
| Alameda | 1,530,620 | 478,353 | 13 | 305 | 82,150 | 881 | 714 | 313 | 1,568 | 0.47 | 0.01 | 55 | 2 |
| Central California | 1,657,210 | 521,991 | 16 | 340 | 149,865 | 72 | n/a | 315 | 1,535 | n/a | n/a | n/a | n/a |
| Coastal Valleys | 707,257 | 189,801 | 12 | 131 | 41,885 | 0 | n/a | 268 | 1,449 | n/a | n/a | n/a | n/a |
| Contra Costa | 1,044,201 | 326,314 | 9 | 223 | 58,213 | 9 | n/a | 313 | 1,463 | n/a | n/a | n/a | n/a |
| El Dorado‡ | 178,689 | 44,281 | 2 | 27 | 9,112 | 0 | n/a | 248 | 1,640 | n/a | n/a | n/a | n/a |
| Imperial‡,§ | 174,322 | 73,452 | 2 | 36 | 11,078 | 1,120 | - | 421 | 2,040 | 6.42 | 0.10 | 560 | 0 |
| Inland Counties | 2,071,775 | 654,035 | 19 | 360 | 25,142 | 14,405 | 19,224 | 316 | 1,817 | 9.28 | 0.76 | 1,012 | 53 |
| Kern | 809,903 | 220,739 | 9 | 130 | 66,708 | 548 | 621 | 273 | 1,698 | 0.77 | 0.01 | 69 | 5 |
| Los Angeles | 10,294,280 | 2,653,876 | 75 | 1,541 | 496,896 | 73,072 | 81,741 | 258 | 1,722 | 7.94 | 0.16 | 1,090 | 53 |
| Marin§ | 256,310 | 75,733 | 3 | 45 | 15,643 | 104 | 65 | 295 | 1,683 | 0.25 | 0.00 | 22 | 1 |
| Merced | 252,544 | 66,313 | 2 | 31 | 14,153 | 0 | n/a | 263 | 2,139 | n/a | n/a | n/a | n/a |
| Monterey | 425,356 | 136,971 | 4 | 63 | 20,571 | 0 | n/a | 322 | 2,174 | n/a | n/a | n/a | n/a |
| Mountain Valley | 626,982 | 232,882 | 7 | 126 | 44,216 | 164 | 1,089 | 371 | 1,848 | 1.74 | 0.02 | 156 | 9 |
| North Coast | 225,392 | 128,939 | 8 | 63 | 17,582 | 0 | n/a | 572 | 2,047 | n/a | n/a | n/a | n/a |
| Northern California# | 643,505 | 266,885 | 19 | 150 | 77,210 | 594 | - | 415 | 1,779 | 0.92 | 0.01 | 31 | 0 |
| Orange | 3,098,183 | 764,169 | 27 | 552 | 55,931 | 8,445 | 7,197 | 247 | 1,384 | 2.32 | 0.13 | 267 | 13 |
| Riverside# | 2,070,315 | 564,402 | 15 | 300 | 117,200 | 2,423 | - | 273 | 1,881 | 1.17 | 0.02 | 162 | 0 |
| Sacramento‡ | 1,415,117 | 389,134 | 9 | 231 | 71,864 | 3,721 | 3,905 | 275 | 1,685 | 2.76 | 0.05 | 434 | 17 |
| San Benito | 57,493 | 15,580 | 1 | 6 | 3,771 | 0 | n/a | 271 | 2,597 | n/a | n/a | n/a | n/a |
| San Diego** | 3,120,088 | 727,096 | 17 | 424 | 147,639 | 19,015 | 24,458 | 233 | 1,715 | 7.84 | 0.17 | 1,439 | 58 |
| San Francisco | 817,537 | 226,942 | 9 | 163 | 57,173 | 5,689 | 6,477 | 278 | 1,392 | 7.92 | 0.11 | 720 | 40 |
| San Joaquin | 680,183 | 203,858 | 7 | 107 | 40,575 | 227 | 320 | 300 | 1,905 | 0.47 | 0.01 | 46 | 3 |
| San Luis Obispo | 267,154 | 89,623 | 4 | 56 | 14,580 | 26 | 376 | 335 | 1,600 | 1.41 | 0.03 | 94 | 7 |
| San Mateo‡ | 734,453 | 179,863 | 8 | 119 | 28,318 | 2,035 | 2,499 | 245 | 1,511 | 3.40 | 0.09 | 312 | 21 |
| Santa Barbara | 425,710 | 130,410 | 5 | 56 | 27,487 | 0 | 236 | 306 | 2,329 | 0.55 | 0.01 | 47 | 4 |
| Santa Clara | 1,820,176 | 398,334 | 11 | 228 | 59,557 | 1,965 | 2,600 | 219 | 1,747 | 1.43 | 0.04 | 236 | 11 |
| Santa Cruz | 265,183 | 62,062 | 2 | 36 | 11,384 | 677 | 1,440 | 234 | 1,724 | 5.43 | 0.13 | 720 | 40 |
| Sierra-Sacramento†† | 794,063 | 261,522 | 8 | 147 | 43,558 | 644 | 681 | 329 | 1,779 | 0.86 | 0.02 | 85 | 5 |
| Solano | 423,970 | 117,410 | 4 | 82 | 29,430 | 0 | n/a | 277 | 1,432 | n/a | n/a | n/a | n/a |
| Tuolumne | 56,910 | 23,150 | 1 | 14 | 4,849 | 0 | n/a | 407 | 1,654 | n/a | n/a | n/a | n/a |
| Ventura | 826,550 | 178,189 | 7 | 112 | 32,472 | 8,858 | 7,400 | 216 | 1,591 | 8.95 | 0.23 | 1,057 | 66 |
| Total/Average | 37,771,431 | 10,402,309 | 335 | 6,204 | 1,876,212 | 144,694 | 161,043 | 275 | 1,677 | 4.26 | 0.09 | 481 | 26 |
| Total diversion hours including OSHPD data, when EMS agency data was not available | | | | | | | 165,180 | | | | | | |

* Population as of July 1, 2007

† Includes all General Acute Care hospitals with at least 1 ED Visit reported in the OSHPD data

‡ EMS transports estimated based on average growth rate

§ Diversion hours include all types (e.g. ED Sat, CT Failure, Neuro, Trauma)

Diversion hours were not made available from the EMS agency. The diversion hours calculations were estimated using OSHPD data

** During 2002, San Diego County implemented a "home hospital" policy where a managed care patient is transported to their payer contracted hospital irrespective of the hospital's diversion status. Thus, diversion hours may overstate the total diversion problem as each diverted ED may still receive ambulance patients.

†† Region changed to "no divert" policy 7/2007. Thus the data reflect only January through June 2007.

n/a = Not applicable. The region has a "no divert" policy or does not have any hospitals

-" = EMS agency did not respond to requests for data

Source: OSHPD Annual Hospital Utilization Report 2007 (Pivot Tables), CA DOF, interviews with each EMS agency

Diversion by Region 2006

| EMS Region | Population (per CA DOF)* | ED Volume (per OSHPD) | Hospitals (OSHPD)† | ED Treatment Stations (OSHPD) | EMS Transports (per EMS Agency) | Diversion Hours (per OSHPD) | Diversion Hours (per EMS Agency) | ED Utilization/ 1,000 Population | ED Visits/ED Treatment Station | Diversion Hours/ 1,000 Population | Diversion Hours/ EMS Transport | Diversion Hours/ Hospital | Diversion Hours/ED Treatment Station |
|----------------------|--------------------------|-----------------------|--------------------|-------------------------------|---------------------------------|-----------------------------|----------------------------------|----------------------------------|--------------------------------|-----------------------------------|--------------------------------|---------------------------|--------------------------------------|
| Alameda† | 1,513,859 | 438,597 | 12 | 288 | 83,882 | 1,034 | 1,073 | 290 | 1,523 | 0.71 | 0.01 | 89 | 4 |
| Central California | 1,624,906 | 522,599 | 17 | 326 | 83,927 | 50 | n/a | 322 | 1,603 | n/a | n/a | n/a | n/a |
| Coastal Valleys | 701,065 | 208,439 | 13 | 149 | 36,694 | 49 | 238 | 297 | 1,399 | 0.34 | 0.01 | 18 | 2 |
| Contra Costa | 1,031,012 | 317,594 | 8 | 191 | 59,517 | 1,494 | 1,674 | 308 | 1,663 | 1.62 | 0.03 | 209 | 9 |
| El Dorado | 176,969 | 45,549 | 2 | 27 | 8,991 | 0 | n/a | 257 | 1,687 | n/a | n/a | n/a | n/a |
| Imperial | 168,979 | 78,161 | 2 | 36 | 10,670 | 791 | 518 | 463 | 2,171 | 3.07 | 0.05 | 259 | 14 |
| Inland Counties | 2,043,644 | 543,740 | 20 | 361 | 103,566 | 17,177 | 22,318 | 266 | 1,506 | 10.92 | 0.22 | 1,116 | 62 |
| Kern | 790,246 | 216,728 | 10 | 125 | 39,863 | 420 | 1,020 | 274 | 1,734 | 1.29 | 0.03 | 102 | 8 |
| Los Angeles† | 10,247,672 | 2,713,973 | 77 | 1,544 | 459,065 | 102,551 | 102,609 | 265 | 1,758 | 10.01 | 0.22 | 1,333 | 66 |
| Marin§ | 254,000 | 75,446 | 3 | 45 | 13,093 | 297 | 126 | 297 | 1,677 | 0.50 | 0.01 | 42 | 3 |
| Merced | 248,258 | 19,923 | 1 | 9 | 13,026 | 0 | n/a | 80 | 2,214 | n/a | n/a | n/a | n/a |
| Monterey† | 421,463 | 126,114 | 4 | 63 | 19,755 | 0 | n/a | 299 | 2,002 | n/a | n/a | n/a | n/a |
| Mountain Valley | 618,847 | 226,847 | 7 | 110 | 77,688 | 493 | 622 | 367 | 2,062 | 1.01 | 0.01 | 89 | 6 |
| North Coast | 224,503 | 127,887 | 8 | 66 | 19,048 | 3 | n/a | 570 | 1,938 | n/a | n/a | n/a | n/a |
| Northern California | 638,490 | 245,252 | 19 | 150 | 42,500 | 529 | 593 | 384 | 1,635 | 0.93 | 0.01 | 31 | 4 |
| Orange† | 3,075,341 | 739,141 | 26 | 518 | 53,371 | 11,340 | 9,821 | 240 | 1,427 | 3.19 | 0.18 | 378 | 19 |
| Riverside | 2,004,174 | 535,372 | 15 | 285 | 114,946 | 1,718 | 2,573 | 267 | 1,878 | 1.28 | 0.02 | 172 | 9 |
| Sacramento† | 1,396,496 | 358,727 | 9 | 227 | 70,428 | 6,519 | 6,644 | 257 | 1,580 | 4.76 | 0.09 | 738 | 29 |
| San Benito | 57,128 | 14,838 | 1 | 6 | 2,049 | 0 | n/a | 260 | 2,473 | n/a | n/a | n/a | n/a |
| San Diego# | 3,077,877 | 696,161 | 18 | 440 | 142,791 | 15,182 | 21,771 | 226 | 1,582 | 7.07 | 0.15 | 1,210 | 49 |
| San Francisco | 806,210 | 227,382 | 9 | 163 | 55,777 | 4,116 | 4,725 | 282 | 1,395 | 5.86 | 0.08 | 525 | 29 |
| San Joaquin | 671,115 | 204,525 | 7 | 107 | 48,120 | 100 | 196 | 305 | 1,911 | 0.29 | 0.00 | 28 | 2 |
| San Luis Obispo† | 264,972 | 87,266 | 4 | 48 | 13,843 | 24 | 18 | 329 | 1,818 | 0.07 | 0.00 | 5 | 0 |
| San Mateo | 726,260 | 182,400 | 8 | 119 | 26,703 | 1,973 | 2,079 | 251 | 1,533 | 2.86 | 0.08 | 260 | 17 |
| Santa Barbara | 421,337 | 125,622 | 5 | 59 | 26,294 | 0 | 402 | 298 | 2,129 | n/a | n/a | n/a | n/a |
| Santa Clara | 1,790,272 | 354,929 | 10 | 224 | 54,246 | 1,593 | 2,546 | 198 | 1,585 | n/a | n/a | n/a | n/a |
| Santa Cruz | 262,150 | 65,351 | 2 | 36 | 10,588 | 1,225 | 686 | 249 | 1,815 | n/a | n/a | n/a | n/a |
| Sierra-Sacramento | 778,231 | 242,760 | 8 | 149 | 47,708 | 1,882 | 1,825 | 312 | 1,629 | n/a | n/a | n/a | n/a |
| Solano | 421,815 | 112,596 | 4 | 71 | 21,774 | 4 | n/a | 267 | 1,586 | n/a | n/a | n/a | n/a |
| Tuolumne | 56,882 | 30,165 | 2 | 20 | 4,765 | 0 | 1 | 530 | 1,508 | n/a | n/a | n/a | n/a |
| Ventura | 818,803 | 194,963 | 8 | 108 | 31,872 | 12,078 | 10,836 | 238 | 1,805 | n/a | n/a | n/a | n/a |
| Total/Average | 37,332,976 | 10,079,047 | 339 | 6,070 | 1,796,560 | 182,642 | 194,914 | 270 | 1,660 | 5.22 | 0.11 | 575 | 32 |

* Population as of July 1, 2006

† Includes all General Acute Care hospitals with at least 1 ED Visit reported in the OSHPD data

‡ EMS transports estimated based on typical 9-1-1 utilization by population

§ Diversion hours include all types (e.g. ED Sat, CT Failure, Neuro, Trauma)

During 2002, San Diego County implemented a "home hospital" policy where a managed care patient is transported to their payer contracted hospital irrespective of the hospital's diversion status. Thus, diversion hours may overstate the total diversion problem as each diverted ED may still receive ambulance patients.

n/a = Not applicable. The region has a "no divert" policy or does not have any hospitals

Source: OSHPD Annual Hospital Utilization Report 2006 (Pivot Tables), CA DOF, interviews with each EMS agency

Diversion by Region 2005

| EMS Region | Population (per CA DOF)* | ED Volume (per OSHPD) | Hospitals (OSHPD)† | ED Treatment Stations (OSHPD) | EMS Transports (per EMS Agency) | Diversion Hours (per OSHPD) | Diversion Hours (per EMS Agency) | ED Utilization/ 1,000 Population | ED Visits/ED Treatment Station | Diversion Hours/ 1,000 Population | Diversion Hours/ EMS Transport | Diversion Hours/ Hospital | Diversion Hours/ED Treatment Station |
|--|--------------------------|-----------------------|--------------------|-------------------------------|---------------------------------|-----------------------------|----------------------------------|----------------------------------|--------------------------------|-----------------------------------|--------------------------------|---------------------------|--------------------------------------|
| Alameda | 1,501,124 | 442,775 | 12 | 286 | 82,141 | 1,124 | 1,319 | 295 | 1,548 | 0.88 | 0.02 | 110 | 5 |
| Central California | 1,591,635 | 508,298 | 17 | 310 | 79,107 | 115 | n/a | 319 | 1,640 | n/a | n/a | n/a | n/a |
| Coastal Valleys | 698,353 | 201,612 | 13 | 149 | 37,118 | 2,088 | 2,747 | 289 | 1,353 | 3.93 | 0.07 | 211 | 18 |
| Contra Costa | 1,021,555 | 280,237 | 8 | 192 | 54,568 | 388 | 506 | 274 | 1,460 | 0.50 | 0.01 | 63 | 3 |
| El Dorado | 174,542 | 45,039 | 2 | 27 | 8,850 | 0 | n/a | 258 | 1,668 | n/a | n/a | n/a | n/a |
| Imperial | 163,521 | 79,141 | 2 | 36 | 10,670 | 1,975 | 1,073 | 484 | 2,198 | 6.56 | 0.10 | 537 | 30 |
| Inland Counties | 2,002,506 | 518,377 | 19 | 319 | 101,121 | 24,998 | 32,661 | 259 | 1,625 | 16.31 | 0.32 | 1,719 | 102 |
| Kern | 765,161 | 211,731 | 10 | 124 | 35,830 | 543 | 1,905 | 277 | 1,708 | 2.49 | 0.05 | 190 | 15 |
| Los Angeles | 10,197,247 | 2,679,473 | 73 | 1,443 | 459,065 | 162,448 | 174,952 | 263 | 1,857 | 17.16 | 0.38 | 2,397 | 121 |
| Marin | 252,179 | 72,178 | 3 | 45 | 12,734 | 167 | 204 | 286 | 1,604 | 0.81 | 0.02 | 68 | 5 |
| Merced | 242,260 | 48,539 | 2 | 26 | 12,662 | 0 | n/a | 200 | 1,867 | n/a | n/a | n/a | n/a |
| Monterey [‡] [§] | 421,211 | 118,579 | 4 | 54 | 19,586 | 428 | n/t | 282 | 2,196 | 1.02 | 0.02 | 107 | 8 |
| Mountain Valley | 609,961 | 223,575 | 7 | 116 | 73,944 | 422 | 253 | 367 | 1,927 | 0.41 | 0.00 | 36 | 2 |
| North Coast | 223,443 | 127,128 | 8 | 66 | 18,750 | 0 | n/a | 569 | 1,926 | n/a | n/a | n/a | n/a |
| Northern California [‡] [§] | 632,023 | 224,046 | 18 | 131 | 42,075 | 294 | 196 | 354 | 1,710 | 0.31 | 0.00 | 11 | 1 |
| Orange | 3,056,814 | 767,336 | 26 | 523 | 53,426 | 10,808 | 10,608 | 251 | 1,467 | 3.47 | 0.20 | 408 | 20 |
| Riverside | 1,922,209 | 491,004 | 14 | 285 | 110,898 | 1,352 | 3,847 | 255 | 1,723 | 2.00 | 0.03 | 275 | 13 |
| Sacramento | 1,378,299 | 350,457 | 9 | 225 | 69,068 | 5,809 | 5,811 | 254 | 1,558 | 4.22 | 0.08 | 646 | 26 |
| San Benito | 57,112 | 14,592 | 1 | 6 | 1,865 | 0 | n/a | 255 | 2,432 | n/a | n/a | n/a | n/a |
| San Diego** | 3,051,175 | 718,290 | 19 | 426 | 138,598 | 13,331 | 18,841 | 235 | 1,686 | 6.18 | 0.14 | 992 | 44 |
| San Francisco | 799,731 | 225,179 | 9 | 154 | 53,084 | 6,670 | 7,106 | 282 | 1,462 | 8.89 | 0.13 | 790 | 46 |
| San Joaquin [‡] | 659,707 | 202,230 | 7 | 107 | 44,752 | 137 | n/t | 307 | 1,890 | 0.21 | 0.00 | 20 | 1 |
| San Luis Obispo | 262,480 | 90,411 | 4 | 46 | 14,857 | 186 | 48 | 344 | 1,965 | 0.18 | 0.00 | 12 | 1 |
| San Mateo | 722,012 | 185,588 | 8 | 119 | 26,009 | 2,287 | 2,458 | 257 | 1,560 | 3.40 | 0.09 | 307 | 21 |
| Santa Barbara | 418,899 | 128,041 | 5 | 59 | 19,905 | 8 | 1,004 | 306 | 2,170 | 2.40 | 0.05 | 201 | 17 |
| Santa Clara | 1,763,481 | 305,690 | 10 | 224 | 57,293 | 1,723 | 2,638 | 173 | 1,365 | 1.50 | 0.05 | 264 | 12 |
| Santa Cruz | 260,469 | 64,800 | 2 | 36 | 10,149 | 1,726 | 689 | 249 | 1,800 | 2.65 | 0.07 | 345 | 19 |
| Sierra-Sacramento | 759,050 | 217,333 | 8 | 128 | 49,989 | 1,502 | 1,516 | 286 | 1,698 | 2.00 | 0.03 | 190 | 12 |
| Solano | 419,180 | 109,017 | 4 | 71 | 17,251 | 0 | n/a | 260 | 1,535 | n/a | n/a | n/a | n/a |
| Tuolumne | 56,816 | 31,740 | 2 | 20 | 4,232 | 0 | 4 | 559 | 1,587 | 0.07 | 0.00 | 2 | 0 |
| Ventura | 812,065 | 183,428 | 7 | 99 | 29,442 | 11,376 | 9,521 | 226 | 1,853 | 11.72 | 0.32 | 1,360 | 96 |
| Total/Average | 36,896,220 | 9,865,864 | 333 | 5,852 | 1,749,039 | 251,905 | 279,907 | 267 | 1,686 | 7.59 | 0.16 | 841 | 48 |
| Total diversion hours including OSHPD data, when EMS agency data was not available | | | | | | | 280,472 | | | | | | |

* Population as of July 1, 2005

† Includes all General Acute Care hospitals with at least 1 ED Visit reported in the OSHPD data

‡ Diversion hours calculations estimated using OSHPD data

§ EMS transports estimated based on typical 9-1-1 utilization by population

Diversion hours (per EMS Agency) estimated from 2003-2004 diversion hours

** During 2002, San Diego County implemented a "home hospital" policy in which managed care patients are transported to their payer-contracted hospital irrespective of the hospital's diversion status. Thus, diversion hours may overstate the total diversion problem as each diverted ED may still receive ambulance patients.

n/t = Not tracked by EMS agency

n/a = Not applicable. The region has a "no divert" policy or does not have any hospitals

Source: OSHPD Annual Hospital Utilization Report 2005 (Pivot Tables), CA DOF, interviews with each EMS agency

Diversion by Region 2004

| EMS Region | Population (per CA DOF)* | ED Volume (per OSHPD) | Hospitals (OSHPD)† | ED Treatment Stations (OSHPD) | EMS Transports (per EMS Agency) | Diversion Hours (per OSHPD) | Diversion Hours (per EMS Agency) | ED Utilization/ 1,000 Population | ED Visits/ED Treatment Station | Diversion Hours/ 1,000 Population | Diversion Hours/ EMS Transport | Diversion Hours/ Hospital | Diversion Hours/ED Treatment Station |
|--|--------------------------|-----------------------|--------------------|-------------------------------|---------------------------------|-----------------------------|----------------------------------|----------------------------------|--------------------------------|-----------------------------------|--------------------------------|---------------------------|--------------------------------------|
| Alameda | 1,497,110 | 381,701 | 11 | 239 | 75,424 | 1,505 | 1,764 | 255 | 1,597 | 1.18 | 0.02 | 160 | 7 |
| Central California | 1,559,868 | 394,962 | 12 | 229 | 72,501 | 50 | n/a | 253 | 1,725 | n/a | n/a | n/a | n/a |
| Coastal Valleys | 696,168 | 163,171 | 11 | 110 | 34,927 | 798 | 2,990 | 234 | 1,483 | 4.29 | 0.09 | 272 | 27 |
| Contra Costa | 1,011,851 | 283,104 | 8 | 159 | 49,314 | 253 | 257 | 280 | 1,781 | 0.25 | 0.01 | 32 | 2 |
| El Dorado | 171,355 | 45,300 | 2 | 27 | 8,769 | 0 | n/a | 264 | 1,678 | n/a | n/a | n/a | n/a |
| Imperial | 158,650 | 68,880 | 2 | 36 | 10,455 | 2,083 | 1,276 | 434 | 1,913 | 8.04 | 0.12 | 638 | 35 |
| Inland Counties | 1,952,754 | 466,912 | 18 | 298 | 97,944 | 26,269 | 37,114 | 239 | 1,567 | 19.01 | 0.38 | 2,062 | 125 |
| Kern | 742,529 | 171,670 | 9 | 110 | 34,124 | 519 | 1,368 | 231 | 1,561 | 1.84 | 0.04 | 152 | 12 |
| Los Angeles | 10,127,440 | 2,658,919 | 79 | 1,500 | 419,644 | 144,272 | 165,026 | 263 | 1,773 | 16.29 | 0.39 | 2,089 | 110 |
| Marin† | 250,703 | 68,947 | 3 | 45 | 10,733 | 98 | n/t | 275 | 1,532 | 0.39 | 0.01 | 33 | 2 |
| Merced | 236,367 | 46,357 | 2 | 26 | 11,558 | 0 | n/a | 196 | 1,783 | n/a | n/a | n/a | n/a |
| Monterey‡,§ | 421,191 | 119,248 | 4 | 54 | 19,641 | 603 | n/t | 283 | 2,208 | 1.43 | 0.03 | 151 | 11 |
| Mountain Valley | 598,538 | 213,635 | 7 | 123 | 70,200 | 246 | 207 | 357 | 1,737 | 0.35 | 0.00 | 30 | 2 |
| North Coast‡ | 222,162 | 100,356 | 7 | 55 | 19,481 | 0 | n/a | 452 | 1,825 | n/a | n/a | n/a | n/a |
| Northern California§ | 625,925 | 235,292 | 20 | 153 | 41,654 | 926 | 251 | 376 | 1,538 | 0.40 | n/a | 13 | 2 |
| Orange | 3,033,026 | 747,031 | 28 | 530 | 52,301 | 11,482 | 10,767 | 246 | 1,409 | 3.55 | 0.21 | 385 | 20 |
| Riverside | 1,841,707 | 481,754 | 15 | 266 | 112,796 | 1,586 | 3,216 | 262 | 1,811 | 1.75 | 0.03 | 214 | 12 |
| Sacramento | 1,358,046 | 335,871 | 9 | 211 | 65,704 | 7,576 | 7,785 | 247 | 1,592 | 5.73 | 0.12 | 865 | 37 |
| San Benito | 56,865 | 14,046 | 1 | 6 | 1,853 | 0 | n/a | 247 | 2,341 | n/a | n/a | n/a | n/a |
| San Diego¶ | 3,027,440 | 520,859 | 15 | 325 | 133,902 | 15,051 | 22,063 | 172 | 1,603 | 7.29 | 0.16 | 1,471 | 68 |
| San Francisco | 796,288 | 220,235 | 9 | 148 | 48,103 | 6,604 | 8,015 | 277 | 1,488 | 10.07 | 0.17 | 891 | 54 |
| San Joaquin‡ | 643,929 | 179,606 | 7 | 102 | 41,619 | 134 | n/t | 279 | 1,761 | 0.21 | 0.00 | 19 | 1 |
| San Luis Obispo | 260,146 | 89,707 | 4 | 46 | 14,512 | 44 | 48 | 345 | 1,950 | 0.18 | 0.00 | 12 | 1 |
| San Mateo | 719,102 | 176,967 | 8 | 120 | 22,949 | 2,030 | 2,160 | 246 | 1,475 | 3.00 | 0.09 | 270 | 18 |
| Santa Barbara‡ | 416,612 | 78,900 | 4 | 47 | 19,181 | 3 | n/t | 189 | 1,679 | 0.01 | 0.00 | 1 | 0 |
| Santa Clara | 1,747,249 | 306,481 | 11 | 216 | 54,246 | 2,397 | 3,077 | 175 | 1,419 | 1.76 | 0.06 | 280 | 14 |
| Santa Cruz | 259,666 | 81,403 | 2 | 36 | 10,325 | 892 | 371 | 313 | 2,261 | 1.43 | 0.04 | 186 | 10 |
| Sierra-Sacramento | 740,890 | 211,243 | 8 | 125 | 45,597 | 615 | 623 | 285 | 1,690 | 0.84 | 0.01 | 78 | 5 |
| Solano | 417,574 | 104,984 | 4 | 61 | 16,162 | 0 | n/a | 251 | 1,721 | n/a | n/a | n/a | n/a |
| Tuolumne | 56,686 | 30,946 | 2 | 20 | 4,412 | 0 | 0 | 546 | 1,547 | 0.00 | 0.00 | 0 | 0 |
| Ventura | 806,634 | 166,371 | 7 | 97 | 28,417 | 13,265 | 9,257 | 206 | 1,715 | 11.48 | 0.33 | 1,322 | 95 |
| Total/Average | 36,454,471 | 9,164,858 | 329 | 5,520 | 1,648,448 | 239,301 | 277,635 | 251 | 1,660 | 7.62 | 0.17 | 844 | 50 |
| Total diversion hours including OSHPD data, when EMS agency data was not available | | | | | | | 278,473 | | | | | | |

* Population as of July 1, 2004

† Includes all General Acute Care hospitals with at least 1 ED Visit reported in the OSHPD data

‡ Diversion hours calculations estimated by OSHPD data

§ EMS transports estimated based on typical 9-1-1 utilization by population

¶ During 2002, San Diego County implemented a "home hospital" policy in which managed care patients are transported to their payer-contracted hospital irrespective of the hospital's diversion status. Thus, diversion hours may overstate the total diversion problem as each diverted ED may still receive ambulance patients.

n/t = Not tracked by EMS agency

n/a = Not applicable. The region has a "no divert" policy or does not have any hospitals

Source: OSHPD Annual Hospital Utilization Report 2004 (Pivot Tables), CA DOF, interviews with each EMS agency

Diversion by Region 2003

| EMS Region | Population (per CA DOF)* | ED Volume (per OSHPD) | Hospitals (OSHPD)† | ED Treatment Stations (OSHPD) | EMS Transports (per EMS Agency) | Diversion Hours (per OSHPD) | Diversion Hours (per EMS Agency) | ED Utilization/ 1,000 Population | ED Visits/ED Treatment Station | Diversion Hours/ 1,000 Population | Diversion Hours/ EMS Transport | Diversion Hours/ Hospital | Diversion Hours/ED Treatment Station |
|--|--------------------------|-----------------------|--------------------|-------------------------------|---------------------------------|-----------------------------|----------------------------------|----------------------------------|--------------------------------|-----------------------------------|--------------------------------|---------------------------|--------------------------------------|
| Alameda | 1,492,709 | 403,396 | 12 | 232 | 78,660 | 1,251 | 3,496 | 270 | 1,739 | 2.34 | 0.04 | 291 | 15 |
| Central California | 1,523,446 | 445,605 | 16 | 249 | 70,253 | 1,542 | n/a | 292 | 1,790 | n/a | n/a | n/a | n/a |
| Coastal Valleys‡ | 691,607 | 168,441 | 11 | 100 | 32,439 | 229 | n/t | 244 | 1,684 | 0.33 | 0.01 | 21 | 2 |
| Contra Costa | 1,000,115 | 302,636 | 8 | 157 | 48,958 | 369 | 381 | 303 | 1,928 | 0.38 | 0.01 | 48 | 2 |
| El Dorado | 168,310 | 47,725 | 2 | 27 | 8,637 | 0 | n/a | 284 | 1,768 | n/a | n/a | n/a | n/a |
| Imperial | 154,138 | 67,296 | 2 | 36 | 9,555 | 1,754 | 806 | 437 | 1,869 | 5.23 | 0.08 | 403 | 22 |
| Inland Counties | 1,898,287 | 479,368 | 18 | 301 | 94,767 | 36,314 | 52,387 | 253 | 1,593 | 27.60 | 0.55 | 2,910 | 174 |
| Kern | 719,357 | 180,474 | 10 | 114 | 32,758 | 2,258 | 1,532 | 251 | 1,583 | 2.13 | 0.05 | 153 | 13 |
| Los Angeles | 10,026,859 | 2,887,922 | 84 | 1,535 | 438,010 | 143,900 | 166,159 | 288 | 1,881 | 16.57 | 0.38 | 1,978 | 108 |
| Marin‡ | 250,729 | 67,134 | 3 | 45 | 11,868 | 0 | n/t | 268 | 1,492 | 0.00 | 0.00 | 0 | 0 |
| Merced | 230,363 | 49,926 | 3 | 40 | 8,665 | 540 | n/a | 217 | 1,248 | n/a | n/a | n/a | n/a |
| Monterey‡,§ | 420,068 | 126,745 | 4 | 54 | 19,448 | 119 | n/t | 302 | 2,347 | 0.28 | 0.01 | 30 | 2 |
| Mountain Valley | 588,185 | 219,477 | 7 | 117 | 66,456 | 1,115 | 2,295 | 373 | 1,876 | 3.90 | 0.03 | 328 | 20 |
| North Coast‡ | 220,032 | 92,427 | 6 | 50 | 18,913 | 0 | n/a | 420 | 1,849 | n/a | n/a | n/a | n/a |
| Northern California§ | 618,647 | 268,481 | 21 | 160 | 41,238 | 459 | 141 | 434 | 1,678 | 0.23 | 0.00 | 7 | 1 |
| Orange | 3,001,168 | 749,713 | 28 | 504 | 51,902 | 14,011 | 14,561 | 250 | 1,488 | 4.85 | 0.28 | 520 | 29 |
| Riverside | 1,764,136 | 486,344 | 15 | 258 | 110,735 | 3,231 | 6,712 | 276 | 1,885 | 3.80 | 0.06 | 447 | 26 |
| Sacramento | 1,332,815 | 352,973 | 9 | 197 | 66,348 | 6,374 | 6,380 | 265 | 1,792 | 4.79 | 0.10 | 709 | 32 |
| San Benito§ | 56,591 | 15,621 | 1 | 6 | 1,840 | 0 | n/a | 276 | 2,604 | n/a | n/a | n/a | n/a |
| San Diego¶ | 2,998,514 | 670,814 | 17 | 359 | 131,762 | 16,891 | 23,084 | 224 | 1,869 | 7.70 | 0.18 | 1,358 | 64 |
| San Francisco | 793,715 | 188,894 | 8 | 134 | 46,152 | 6,852 | 13,582 | 238 | 1,410 | 17.11 | 0.29 | 1,698 | 101 |
| San Joaquin‡ | 625,556 | 153,722 | 6 | 83 | 38,706 | 153 | n/t | 246 | 1,852 | 0.24 | 0.00 | 26 | 2 |
| San Luis Obispo‡ | 257,024 | 89,185 | 4 | 44 | 14,258 | 56 | - | 347 | 2,027 | 0.22 | 0.00 | 14 | 1 |
| San Mateo | 716,773 | 187,162 | 8 | 107 | 22,468 | 1,244 | 1,948 | 261 | 1,749 | 2.72 | 0.09 | 244 | 18 |
| Santa Barbara | 413,823 | 137,950 | 5 | 63 | 16,820 | 0 | 0 | 333 | 2,190 | 0.00 | 0.00 | 0 | 0 |
| Santa Clara | 1,732,417 | 323,002 | 11 | 217 | 55,930 | 1,849 | 2,084 | 186 | 1,488 | 1.20 | 0.04 | 189 | 10 |
| Santa Cruz | 258,565 | 65,024 | 2 | 39 | 10,133 | 1,044 | 479 | 251 | 1,667 | 1.85 | 0.05 | 240 | 12 |
| Sierra-Sacramento | 720,819 | 221,889 | 8 | 124 | 41,773 | 639 | 766 | 308 | 1,789 | 1.06 | 0.02 | 96 | 6 |
| Solano | 414,759 | 110,656 | 4 | 58 | 15,980 | 0 | n/a | 267 | 1,908 | n/a | n/a | n/a | n/a |
| Tuolumne | 56,648 | 31,800 | 2 | 13 | 4,085 | 0 | 0 | 561 | 2,446 | 0.00 | 0.00 | 0 | 0 |
| Ventura‡ | 798,038 | 189,146 | 7 | 97 | 27,894 | 4,819 | n/t | 237 | 1,950 | 6.04 | 0.17 | 688 | 50 |
| Total/Average | 35,944,213 | 9,780,948 | 342 | 5,520 | 1,637,411 | 247,013 | 296,793 | 272 | 1,772 | 8.26 | 0.18 | 868 | 54 |
| Total diversion hours including OSHPD data, when EMS agency data was not available | | | | | | | 302,169 | | | | | | |

* Population as of July 1, 2003

† Includes all General Acute Care hospitals with at least 1 ED Visit reported in the OSHPD data

‡ Diversion hours estimated by OSHPD data

§ EMS transports estimated based on typical 9-1-1 utilization by population

¶ During 2002, San Diego County implemented a "home hospital" policy in which managed care patients are transported to their payer-contracted hospital irrespective of the hospital's diversion status. Thus, diversion hours may overstate the total diversion problem as each diverted ED may still receive ambulance patients.

n/t = Not tracked by EMS agency

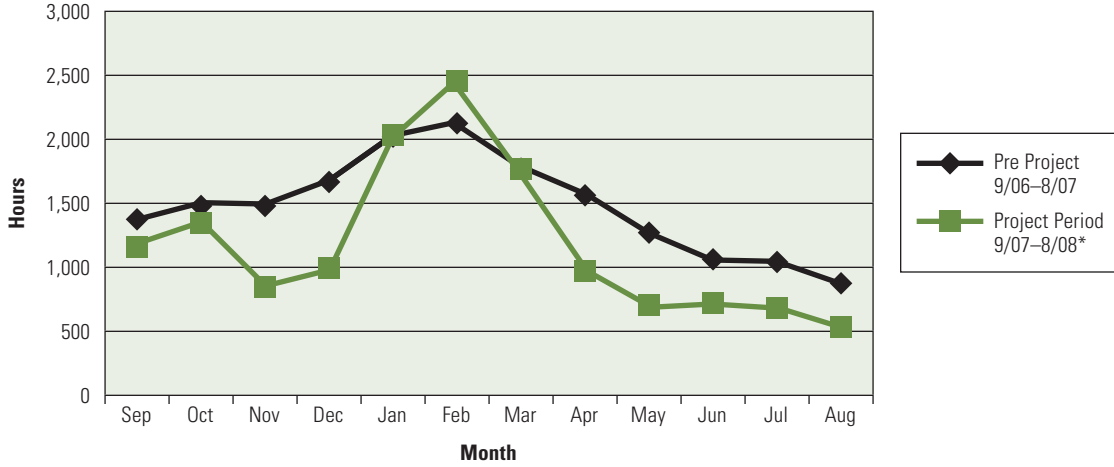
n/a = Not applicable. The region has a "no divert" policy or does not have any hospitals

"-" = EMS agency did not respond to requests for data

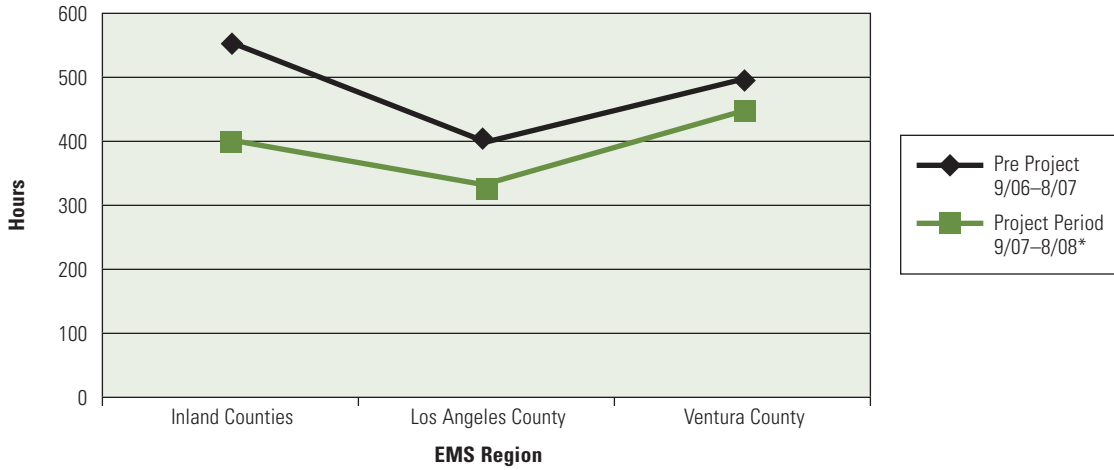
Source: OSHPD Annual Hospital Utilization Report 2003 (Pivot Tables), CA DOF, interviews with each EMS agency

Appendix B

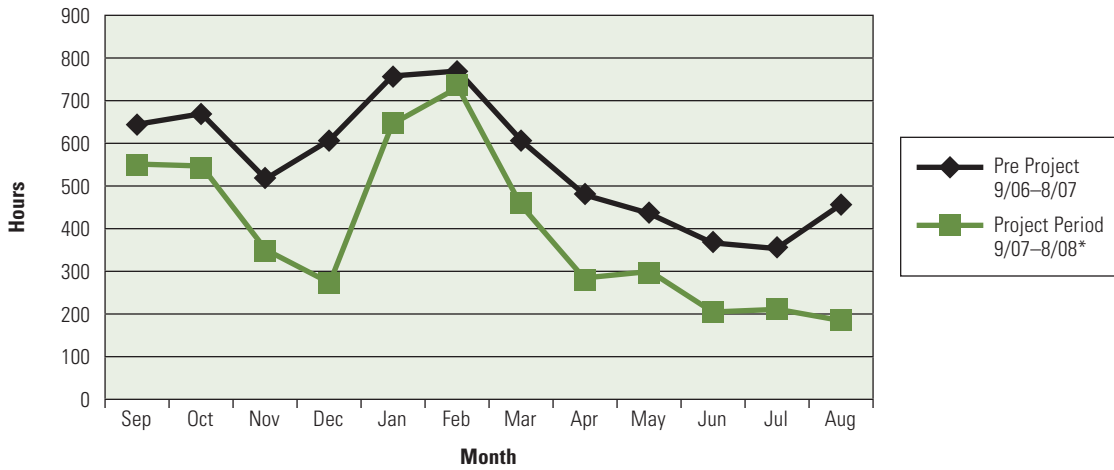
Diversion Hours for Participating Hospitals, Sept. '06—Aug. '08



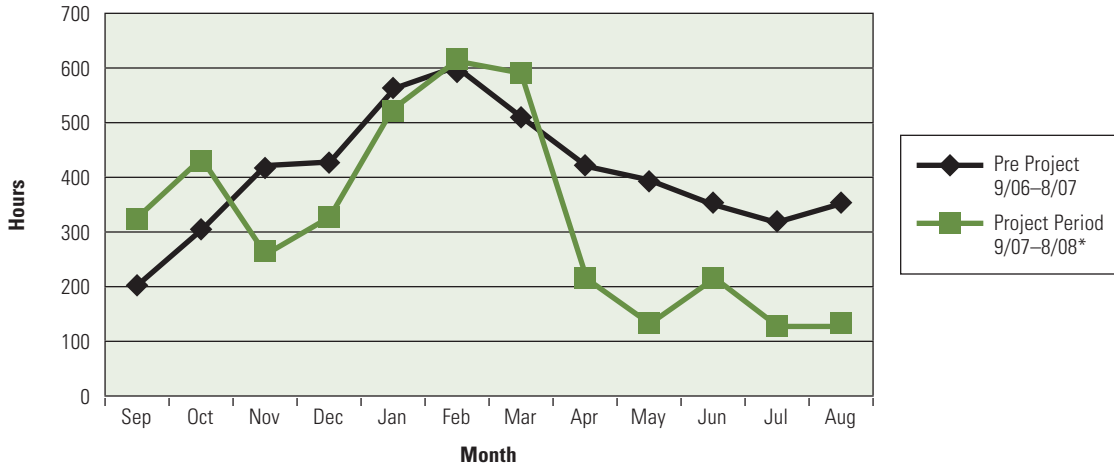
Average Monthly Diversion Hours by EMSA Region Sept. '06—Aug. '08



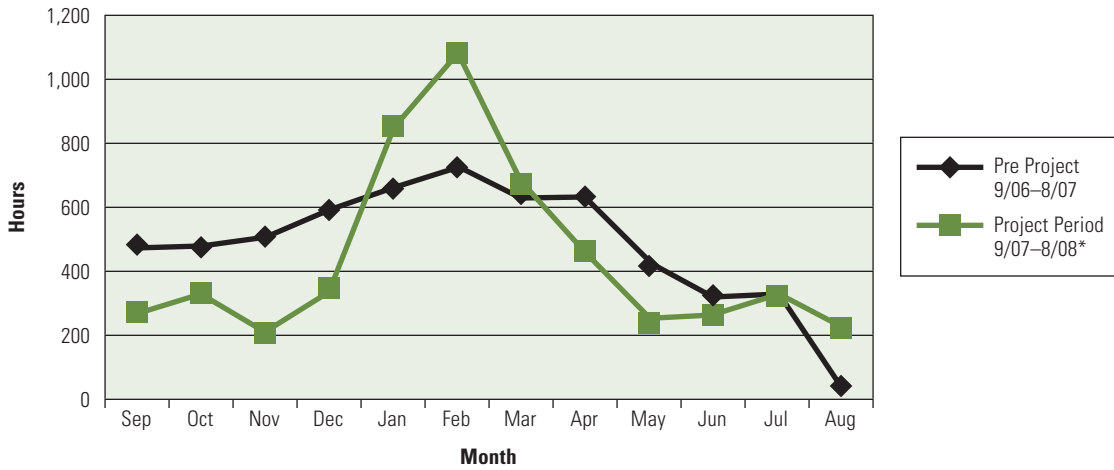
Diversion Hours for San Bernardino County



Diversion Hours for Los Angeles County EMSA Region



Diversion Hours for Ventura County EMSA Region



Diversion Hours for Santa Clara EMSA Region

